SERVED: September 11, 2008

NTSB Order No. EA-5406

UNITED STATES OF AMERICA NATIONAL TRANSPORTATION SAFETY BOARD WASHINGTON, D.C.

Adopted by the NATIONAL TRANSPORTATION SAFETY BOARD at its office in Washington, D.C. on the $9^{\rm th}$ day of September, 2008

Petition of

GEORGE BRUCKERT III

for review of the denial by the Administrator of the Federal Aviation Administration of the issuance of an airman medical certificate.

Docket SM-4788

OPINION AND ORDER

Petitioner and the Administrator have both appealed from the oral initial decision and order issued by Administrative Law Judge William R. Mullins following an evidentiary hearing held from January 29, 2008 to January 31, 2008. By that decision, the law judge denied petitioner's appeal of the federal air surgeon's denial of an airman medical certificate.

¹ A copy of the initial decision, an excerpt from the hearing transcript, is attached.

The law judge found that the Administrator made a prima facie showing that petitioner has an established medical history or clinical diagnosis of a personality disorder or other mental condition that makes petitioner unable to safely perform the duties or exercise the privileges of the airman certificate applied for. The law judge also found that petitioner did not meet his burden of showing that he meets the mental standards for issuance of a medical certificate. On the other hand, the law judge found that the Administrator did not prove that petitioner has a medical history or clinical diagnosis of a psychosis. We deny petitioner's appeal and affirm the law judge's finding and ruling as to the personality disorder, but we grant the Administrator's appeal and reverse the law judge's finding and ruling regarding the lack of an established medical history or clinical diagnosis of a psychosis.

The federal air surgeon's denial of the application for a medical certificate in this case was predicated on petitioner's history of obsessive compulsive disorder, psychosis, chronic paranoia, major depression, and disabling personality disorder—conditions that render applicants ineligible for airman medical certification under 14 C.F.R. §§ 67.207(a), 67.207(c), 67.307(a) and 67.307(c).² The Administrator's appeal challenges the law

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 $^{^2}$ Under §§ 67.207(a)(1) and (2), and 67.307(a)(1) and (2), an established medical history or clinical diagnosis of a psychosis

judge's decision as to §§ 67.207(c) and 67.307(c) (psychosis), and petitioner's appeal challenges the law judge's decision as to §§ 67.207(a) and 67.307(a) (other personality disorder or mental condition).

The Administrator appeals the law judge's decision that a finding of a psychosis under the FARs requires proof of a diagnosis under the DSM-IV.³ The Administrator points out in his appeal brief, as he did at the hearing, that the FARs provide the definition of psychosis:

... As used in this section, "psychosis" refers to a mental disorder in which ... [t]he individual has manifested delusions, hallucinations, grossly bizarre or disorganized behavior, or other commonly accepted symptoms of this condition....

Sections 67.207(a)(2) and 67.307(a)(2). The Administrator refers to repeated references in petitioner's voluminous airman medical file, and to expert witness testimony regarding medical history and diagnosis of psychotic symptoms. The Administrator

or a severe personality disorder is specifically disqualifying for a second-class and third-class airman medical certificate. Under §§ 67.207(c) and 67.307(c), an airman is ineligible for a medical certificate if the person has a personality disorder or other mental condition that the federal air surgeon finds will make, or may reasonably be expected to make, the person, for the duration of the airman medical certificate, unable to safely perform the duties or exercise the privileges of the airman certificate applied for or held.

^{(...}continued)

³ American Psychiatric Association: *Diagnostic and Statistical Manual of Mental Disorders*, Fourth Edition. Washington, DC, American Psychiatric Association, 1994.

argues that denial of a medical certificate for psychosis is proper in this case. He relies on a case in which we held that a petitioner was ineligible for a medical certificate due to a history of psychosis, and that the petitioner did not produce competent medical evidence in support of his position that he was qualified for medical certification. The Administrator also cites a case holding that symptoms of psychosis were sufficient to find an airman disqualified under §§ 67.207(a)(2) and 67.307(a)(2).5

In reply, petitioner primarily argues that he does not have an established history or clinical diagnosis of psychosis because there is no specific diagnosis of psychosis under the DSM-IV in his medical record. Petitioner couches the issue in terms of a credibility assessment and a finding of fact. He first argues that, "the findings and conclusions of the Administrative Law Judge, who personally heard the testimony and observed the witnesses, that Mr. Bruckert never had a 'psychosis,' are correct and should not be disturbed." Next, petitioner argues, "the Federal rules require that the hearing judge's specific findings as to the absence of psychosis remain undisturbed absent clear and convincing evidence to the

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 $^{^4}$ Petition of Rasmussen, NTSB Order No. EA-5059 at 2 (2003).

 $^{^{5}}$ Petition of Lenser, NTSB Order No. EA-5234 at 7-8 (2006).

contrary."

From the start, we note that petitioner's voluminous airman medical file includes evidence of admissions to psychiatric facilities and numerous references to symptoms of psychosis, obsessive compulsive disorder, paranoia, major depression, and other significantly disabling personality disorders. evidence also shows that petitioner took psychotropic medication for significant periods. We should also note, however, that, unlike the petitioner in Rasmussen, supra, petitioner in the instant case provided evidence that he has been doing well for several years. He presented expert witnesses who support his bid for an airman medical certificate, and whose testimony supports the contention that petitioner has improved. We find, however, that the evidence of a history of symptoms of psychosis, a specifically disqualifying condition, and the testimony of the Administrator's expert witnesses, who possess superior qualifications in aviation medical standards, outweigh petitioner's arguments and expert witness testimony. Even two of petitioner's own experts support the position of the Administrator regarding the evidence of psychosis. 6

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⁶ <u>See</u>, <u>e.g.</u>, Dr. Altman's testimony:

[[]my opinion as to a treating psychologist's and a treating psychiatrist's determination or observations of psychosis is that the] FAA has their own definition of what psychosis is. ... And one sub-element is

Regarding petitioner's two arguments cited above, we do not consider the assessment of this issue to be a credibility determination. We further note that the Federal Rules of Civil Procedure do not form a part of the Board's rules of practice, and petitioner's reliance on them is misplaced. 8

We also do not find that petitioner's contention that the absence of current symptoms is persuasive enough to satisfy his

(...continued)

disorganized behavior. And there's evidence that his behavior was disorganized.... [I]n the ... psychological testing ... he was so disorganized that he couldn't do a, a paper and pencil test. ... [F]or that reason ... [the psychologist] had to limit the scope of the testing. That test isn't difficult. But he couldn't do it. I took that as the clearest evidence. ... [I]f you look at the records ... his counselor's providing day after day of description of an individual who's having a great deal of difficulty focusing and is quite disorganized and has intrusive thoughts.... So ... under that definition he has psychotic symptoms extending over a long period of time. ... [T]here are other definitions of psychosis. But ... the FAA has a definition that is broader than the definition ... in clinical psychiatry.

Tr. at 173-74; and Dr. Damptz's testimony:

[being possessed by the devil, or the term, devil] was a recurrent theme.... [As petitioner's] obsessive compulsive disorder went along in time, the theme became part of his obsessive compulsive thinking.

Tr. at 225.

⁷ <u>See</u>, <u>e.g.</u>, <u>Administrator v. Doe</u>, 4 NTSB 84, 90 (1983).

⁸ See, e.g., Administrator v. Kreuzhage, NTSB Order No. EA-4209 at 3 (1994).

burden of proving that he is eligible for a medical certificate. We have previously stated that, regardless of a petitioner's current condition, "a psychotic episode or psychosis" is sufficient to deny a petitioner's application for a medical certificate. Likewise, Administrator v. Arechavala, 3 NTSB 3060, 3061, 3062 (1980), compels a finding of disqualification. Although the petitioner in Arechavala did not have symptoms of psychosis when the Administrator denied the medical certificate, she previously had a psychotic episode, which we found sufficient for disqualification. In the instant case, the airman medical record contains multiple reports referring to disorganized thinking and behavior (which, under the regulation, is sufficient to constitute a history of psychosis), and other symptoms of psychosis.

The law judge erred in the instant case when he substituted his interpretation of the regulation for the Administrator's interpretation. 10 The law judge opined that the phrase, "or

As pointed out, <u>supra</u>, counsel for the Administrator repeatedly pronounced, at the hearing and in his appeal brief, the position of the Administrator regarding the definition of psychosis.

⁹ Administrator v. Bohnen, 1 NTSB 1882, 1883 n.8 (1972).

 $[\]frac{10}{\text{See}}$, $\frac{\text{e.g.}}{\text{e.g.}}$, 49 U.S.C. 44709(d)(3):

^{...} the Board is not bound by findings of fact of the Administrator but is bound by all ... interpretations of ... regulations the Administrator carries out ... unless the Board finds an interpretation is arbitrary, capricious, or otherwise not according to law.

other commonly accepted symptoms of this condition," which appears in the FAR definition of psychosis, "is a direct referral to the Diagnostic and Statistic [sic] Manual, DSM-IV." Initial Decision at 684. The law judge stated, essentially, that without further guidance from the Board, he would require the Administrator to "com[e] forward" with evidence establishing that the FAR definition does not require a DSM diagnosis. Id. at 684-85.

Interestingly, just after this statement, in discussing the overall appropriateness of the federal air surgeon's denial of the medical certificate based on the other evidence in the case, the law judge said: "Actually, the burden is on Petitioner to show that [the denial of the medical certificate] was inappropriate." Id. at 685. Petitioner had the same burden regarding the psychosis issue, and the law judge failed to recognize this.

We surmise that the law judge may be confused with regard to "symptoms" versus "diagnosis." Earlier, when beginning the discussion about his perceived lack of diagnosis of psychosis, the law judge said, "Let me talk about these diagnosed and undiagnosed symptoms." Id. at 684, emphasis added. Then, when concluding his discussion regarding the diagnosis of personality disorder, he said:

I think the evidence is clear throughout this long

history of medical healthcare providers that Petitioner has seen, there is clearly established, the OCD, the obsessive compulsive disorder, the major depression, the major personality disorder, all under personality disorder of the regulation. I think with that diagnosis, which is found by all of these healthcare providers and supported by the testimony of [experts] and particularly those examples ... about the impact on aviation, I find that Petitioner has not met his burden of proof in overcoming this denial [of the medical certificate].

Id. at 685-86. The applicable regulation requires petitioners to have no established medical history or clinical diagnosis of psychosis, and no other personality disorder that the federal air surgeon finds makes the person unable to safely perform the duties of the airman certificate. The law judge appears to have overlooked the medical history of psychosis and focused solely on the diagnosis. Regardless, we find that there is ample evidence in the record to support both a medical history and a clinical diagnosis of psychosis.

As to petitioner's appeal regarding the law judge's affirming the denial of a medical certificate based on an established history and clinical diagnosis of a personality disorder, we find, based on the discussion above, that his arguments challenging the Administrator's sufficiency of proof simply have no merit. Any arguments not specifically mentioned herein have been considered and rejected. Overall, we find that the evidence in petitioner's airman medical file is sufficient to render petitioner ineligible for a medical certificate.

In conclusion, petitioner has not met his burden of proving that he is eligible for a second- or third-class medical certificate. As such, we affirm the law judge's initial decision in that regard.

ACCORDINGLY, IT IS ORDERED THAT:

- 1. Petitioner's appeal is denied;
- 2. The Administrator's appeal is granted;
- 3. The finding of the law judge as to the failure of the Administrator to establish a medical history or clinical diagnosis of a psychosis is reversed; and
- 4. The denial of petitioner's application for a medical certificate under 14 C.F.R. §§ 67.207(a)(1) and (2) and 67.307(a)(1) and (2) is affirmed.

ROSENKER, Acting Chairman, and SUMWALT, HERSMAN, HIGGINS, and CHEALANDER, Members of the Board, concurred in the above opinion and order.

UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

OFFICE OF ADMINISTRATIVE LAW JUDGES

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for review on the denial by the Administrator of the Federal Aviation Administration of the issuance of an airman medical certificate.

Docket No.: SM-4788 JUDGE MULLINS

Dirksen Federal Building 219 S. Dearborn Street Courtroom 760 Chicago, Illinois 60604

Tuesday, January 29, 2008

The above-entitled matter came on for hearing, pursuant to notice, at 9:21 a.m.

BEFORE: WILLIAM R. MULLINS,
Administrative Law Judge

APPEARANCES:

On behalf of the Petitioner:

GEORGE BULLWINKEL, ESQ. Bullwinkel Partners, Ltd. 19 South LaSalle, Suite 1300 Chicago, IL 60603-1493

On behalf of the Agency:

JAMES A. BARRY, Senior Attorney Office of the Chief Counsel Federal Aviation Administration Enforcement Division 800 Independence Avenue, S.W. Washington, DC 20591

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14	ORAL INITIAL DECISION AND ORDER
15	ADMINISTRATIVE LAW JUDGE MULLINS: This has been a
16	proceeding before the National Transportation Safety Board, and
17	the hearing commenced here in Chicago on the 29th day of
18	January of 2008. That was a Tuesday. We have proceeded
19	through trial on Tuesday and Wednesday. Today is Thursday, the
20	31st of January 2008. The matter was on for hearing on the
21	petition of George Bruckert III for a review of the denial by
22	the Administrator, the Federal Aviation Administration, of the
23	issuance of an airman medical certificate.
24	That letter of denial is probably in the file, but is
25	also found in the evidence at Respondent's Exhibit 2. I

- 1 thought that was interesting. We started this out by, and I
- 2 talked about how I would get Respondent's and Petitioner's
- 3 confused and I see Petitioner has labeled all of his exhibits
- 4 with an R, but it's Petitioner's Exhibit R-2 is the letter of
- 5 denial from the Federal Air Surgeon. The basis of the denial
- 6 was that the medical evidence revealed a history of obsessive
- 7 compulsive disorder, psychosis, chronic paranoia, major
- 8 depression, and significantly disabling personality disorder.
- 9 The petition was filed on behalf of the Petitioner by
- 10 his counsel, Mr. George Bullwinkel, Esq., of the Bullwinkel
- 11 Partners here in Chicago, and the hearing was held here in
- 12 Chicago, Illinois. I didn't put that in the record. The
- 13 Administrator was present throughout these proceedings and
- 14 represented by Mr. James A. Barry, Esq., of the Federal
- 15 Aviation Administration General Counsel's Office in Washington,
- 16 D.C. The matter has been heard before me, William R. Mullins.
- 17 I am the Administrative Law Judge for the National
- 18 Transportation Safety Board, and as is provided by the Board's
- 19 rules, I will issue a decision at this time.
- 20 As I said, the matter came on for hearing here this
- 21 past Tuesday, the 29th of January, 2008 here in Chicago, and
- 22 throughout this hearing the parties were afforded a full
- 23 opportunity to offer evidence, to call, examine, and cross-
- 24 examine witnesses. In addition, the parties were afforded an
- 25 opportunity to make argument in support of their respective

1 positions.

2 DISCUSSION

- 3 Of course the issue in this case is whether or not
- 4 the Administrator was justified in the denial of the airman
- 5 medical certificate and in our medical cases as I believe was
- 6 pointed out by Counsel for the Petitioner. The Petitioner has
- 7 the burden of going forward with the evidence and establishing
- 8 by a preponderance of the reliable and probative evidence that
- 9 the denial of the issuance of that medical certificate was not
- 10 justified.
- 11 Let me describe briefly the exhibits. Then I will
- 12 talk about the different witnesses who testified here today.
- 13 Then I'll give you some general thoughts and discuss a little
- 14 bit the evidence in general, and then I'll announce my
- 15 decision. There were huge volumes, not volumes of exhibits,
- 16 but the exhibits represented huge volumes of paperwork. The
- 17 Administrator's exhibit, and I'll talk about the
- 18 Administrator's exhibits first because they sort of came in
- 19 first, at least A-1, which is the airman medical records for
- 20 the Petitioner, and that was, I don't know, maybe 1,500 pages
- 21 or probably more. The total pagination here today of all of
- 22 this was probably 3,000.
- So, it's been a particularly difficult trial, not
- 24 only for me to keep up with the different pages, but also for
- 25 counsel. So, having said that, let me see if I can wade

- 1 through some of this.
- 2 A-1 was the airman medical record for the Petitioner.
- 3 Exhibit A-2 was the hospital records from Forest
- 4 Hospital, which was a hospitalization of this Petitioner back
- 5 in '89, I believe, or perhaps even earlier than that.
- 6 Exhibit A-3 was the deposition of Dr. Vuckovic, his
- 7 Curriculum Vitae, and also the hospital records from McLean
- 8 Hospital which is all part of, as I understand it, including
- 9 Dr. Vuckovic are all related to the Harvard Medical School.
- 10 A-4 was the additional notes from Dr. Damptz that
- 11 weren't included in A-1.
- 12 A-5 were additional notes from, and I can't even read
- 13 my writing here, but they were also some additional notes and
- 14 they're so noted at A-5.
- 15 A-6 was Dr. Elliott's CV.
- 16 A-7 was some of the high school records of this
- 17 Petitioner, which Dr. Elliott talked about a little bit.
- 18 Exhibit A-8 was the deposition of Dr. El-Yousef.
- 19 Exhibit A-9 was the raw data from Dr. Brody's
- 20 psychological testing, which was part of the McLean
- 21 hospitalization.
- 22 A-10 were the progress notes in a sort of a general
- 23 summary letter from a Dr. Babb.
- 24 A-11 is the Curriculum Vitae of Dr. Weiss.
- 25 A-12, 13, 14 and 15 were articles identified by

- 1 Dr. Weiss that referred to the recurrence of the symptoms that
- 2 we'll talk about in a little bit.
- The Petitioner had Exhibits R-1 through 7.
- 4 R-1 was Mr. Bruckert's application for second class
- 5 medical, which was denied.
- 6 R-2 was the Administrator's letter of denial.
- 7 R-3 was the summary report of Dr. Robert Damptz,
- 8 M.D., and Dr. Damptz testified here in person.
- 9 R-4 was the summary report of
- 10 Dr. Altman, M.D. He also testified here in person.
- 11 R-5 was a letter from Dr. Babb and that may not have
- 12 been part of her notes earlier, but this exhibit went along
- 13 with A-10, which were the progress notes from Dr. Babb.
- 14 And R-6 was the statement of Petitioner and his
- 15 father.
- 16 And then R-7 were the notes that Dr. Elliott was
- 17 referring to when he testified.
- 18 I believe that covers all the exhibits. I may or may
- 19 not refer to them again as I go through my discussion of the
- 20 witnesses, but I have considered all of those things in
- 21 arriving at my decision today.
- The first witness called by the Petitioner was John
- 23 Cerveny, who is an attorney locally, and has known the
- 24 Petitioner since they were both around age 5 or 6. He
- 25 testified that he not only had known him, but he went on

- 1 vacations with Petitioner's family. I do distinctly recall
- 2 when asked about what their family situation was like, he was
- 3 very reserved and took a long time to answer, but apparently
- 4 even he recognizes the records would reflect that there was a
- 5 lot of turmoil in the home that Petitioner grew up in. He
- 6 further testified that he knew of the hospitalization but that
- 7 there were no drugs or alcohol issues involving this
- 8 Petitioner.
- 9 I would say just across the board that there is
- 10 nothing in the evidence here today that would indicate any drug
- 11 or alcohol abuse on the part of this Petitioner. In fact, I
- 12 think the evidence would be that there was only one time that
- 13 he had one beer, and I don't think it's even been offered.
- 14 There was some talk about it during the evidence but that's
- 15 just not what we are for today.
- 16 Second witness was Jeffery Pluta. He's a
- 17 firefighter/ paramedic, a friend of Petitioner and there was
- 18 testimony from Mr. Pluta, maybe even Mr. Cerveny, but certainly
- 19 Mr. Pluta and Ms. Raich, that Petitioner was involved in some
- 20 swing dancing and I think that's where Mr. Pluta said he met
- 21 him, or maybe it was Ms. Raich, or maybe both of them met him
- 22 in that environment. He said that he had, I think his
- 23 testimony was that he'd known of the hospitalization, but he'd
- 24 never seen anything abnormal about his personality.
- 25 Ms. Raich testified she was witness for, but I'll go

- 1 ahead and cover her briefly because I'll come to Mr. Bruckert,
- 2 but she testified that she had known Mr. Bruckert, Petitioner,
- 3 since about 2001. She knew of some of his hospitalization but
- 4 she didn't feel like there was anything abnormal about his
- 5 personality.
- 6 Mr. Bruckert was called to testify and in fact
- 7 testified three or four different times because we kept
- 8 breaking his testimony up to accommodate the schedule of the
- 9 doctors involved. But, in any event, he testified about this
- 10 history that he has that started back when he was in high
- 11 school, being hospitalized for some personality problems, and
- 12 he testified about those different, there were either three or
- 13 four hospitals, the Forest Hospital, Rock Creek Hospital; there
- 14 was the Fairwinds Hospital and the McLean Hospital were all
- 15 hospitalizations, plus, some incidents or stints in some
- 16 outpatient treatment centers. I believe Mr. Bruckert is now 38
- 17 or 39 years old and he has been having these problems since he
- 18 was in high school, off and on since that time; although, the
- 19 testimony seems to be rebutted that he hasn't had any
- 20 medication in probably the last three to four years and hasn't
- 21 had any relapses in the last three or four years; although, the
- 22 notes from Dr. Babb would indicate some observations on her
- 23 part that he is probably still having some problems.
- 24 Mr. Bruckert testified about all of the inaccuracies
- 25 in the medical record. Now, I'm going to spend a little bit of

- 1 time talking about that in a few minutes, but he pointed out
- 2 several things that he felt was inaccurate including, and
- 3 probably the most obvious was the one down at Fairwinds when
- 4 Dr. El-Yousef put in his report that he had a brother that had
- 5 had some medical problems or something when in fact
- 6 Mr. Bruckert is an only child. But, like I said, I'll come
- 7 back and address that.
- 8 The next witness, and the fifth witness, called by
- 9 Petitioner was Dr. David Altman. Dr. Altman is M.D., Board-
- 10 certified in psychiatry. He also has served as an FAA
- 11 consultant in medical psychological issue, personality disorder
- 12 issue cases. In his letter he testified that he had spent nine
- 13 and a half hours in person with Mr. Bruckert and another nine
- 14 and a half hours on the telephone with Mr. Bruckert, and had
- 15 reviewed the records. Dr. Altman testified here that he would
- 16 recommend a special issuance of a medical certificate, which I
- 17 have no jurisdiction or authority to consider, but he did
- 18 testify that he could not qualify and/or recommend this
- 19 Petitioner for an unrestricted medical certificate.
- The next witness called was Dr. Damptz, and
- 21 Dr. Damptz has been Petitioner's doctor since apparently about
- 22 age 19 or 20. Dr. Damptz has diagnosed Petitioner with the
- 23 obsessive compulsive disorder (OCD), and I'll probably refer to
- 24 it as OCD because it's like a tongue twister for me. I don't
- 25 know why, but every time I see OCD, I have to stop and almost

- 1 write it out before I can say it, so I may just say OCD through
- 2 this record. He had diagnosed this a number of years ago and
- 3 had treated and recommended medicine to treat this, and
- 4 Dr. Damptz went through a fairly long recitation of the history
- 5 of pharmaceuticals in the area of psychiatry and mental health
- 6 areas and I was very impressed by that. And I'll talk about
- 7 that in general in a little bit, but obviously Dr. Damptz is
- 8 very well qualified in his field. He did not believe, and this
- 9 was a continuing thing, too, this thing about psychosis, he
- 10 didn't believe there was any psychosis. He felt that
- 11 Petitioner should be granted an unrestricted airman medical,
- 12 although Dr. Damptz did testify that he has no background in
- 13 aviation medicine and he's not a pilot.
- 14 After Dr. Damptz testified, the Petitioner rested.
- 15 Dr. Elliott was called. Dr. Elliott is a Ph.D. psychologist.
- 16 He testified about his review of the records, and if I didn't
- 17 say that, this was the Administrator's first witness.
- 18 Dr. Elliott obviously had spent a lot of time going over these
- 19 records. His opinion was that the records did reflect
- 20 psychosis, personality disorder, major depression and obsessive
- 21 compulsive disorder, OCD. Dr. Elliott started with the high
- 22 school records and talked about it. Apparently Dr. Elliott has
- 23 a large exposure over the years to public school psychological
- 24 testing and he talked about these high school records and some
- 25 of the testing and some of the indications in there that would

- 1 show that Petitioner was having problems even in his high
- 2 school years.
- 3 Dr. Elliott then talked about A-9, which was
- 4 Dr. Brody's psychological evaluation and I thought it was
- 5 interesting, and of course Dr. Brody is a part of the McLean
- 6 Hospital group of people, but I think several of the medical
- 7 professionals that have testified talked about the really
- 8 exceptional job that has done on this evaluation and some of
- 9 that came out. Dr. Vuckovic, he did testify. Dr. Elliott
- 10 testified that even though there were indications of psychosis
- 11 in Dr. Vuckovic's testimony and those records, that there was
- 12 no diagnosis of psychosis from the McLean Hospital. I think it
- 13 was interesting that none of the hospitals or healthcare
- 14 professionals diagnosed psychosis.
- There was testimony from both Dr. Elliott and
- 16 Dr. Weiss that there were indications throughout these records
- 17 of psychosis, but none of those facilities diagnosed psychosis.
- 18 Then, and there was a lot of testimony, Dr. Elliott spent a
- 19 long time in the witness chair and I won't go through all of
- 20 that. Most of it was just a review of all this medical
- 21 testimony, but he did talk about Dr. Babb's progress notes and
- 22 how, even as a lay person, I could read those notes and see
- 23 that they didn't necessarily jibe with her overall summary
- 24 which indicated that Petitioner was okay. But, her notes
- 25 didn't necessarily indicate that.

- 1 Dr. Weiss then was the second witness called by the
- 2 Administrator and the last witness. And Dr. Weiss is an M.D.,
- 3 psychiatrist, Board-certified, as was Dr. Damptz and
- 4 Dr. Altman. He testified, and I enjoyed his testimony. He
- 5 talked about psychiatry being one big grey mushy area, and yes,
- 6 that's pretty much what I thought when I heard these cases, but
- 7 I'm a layperson.
- 8 He testified about some of these records and so
- 9 forth. He talked about and identified Exhibits A-12 through 15
- 10 which were these articles that established that these diagnosed
- 11 symptoms of Respondent were most likely to reoccur in his
- 12 lifetime. There was some question about, Dr. Weiss testified
- 13 that he had an airline transport pilot certificate and was a
- 14 flight instructor, but I thought he had a very good analysis of
- 15 how these diagnosed personality disorders could impact aviation
- 16 and he took each one of them and he gave examples. I don't
- 17 believe I'd ever heard that in the context of these kinds of
- 18 cases and I was impressed by his ability to put that in a
- 19 little bit more understandable light from my perspective.
- 20 After Dr. Weiss, then Dr. Damptz was recalled in
- 21 rebuttal and he talked about the importance as a diagnosing
- 22 physician to have personal contact with the patient versus
- 23 reviewing hospital records and notes of other healthcare
- 24 professionals. He also talked about these articles as really
- 25 as the articles were, and I don't know that Dr. Weiss said

- 1 this, but obviously the articles as Dr. Damptz testified were
- 2 over a large portion of the population. Dr. Damptz said that
- 3 they just didn't apply to any given individual, but it was a
- 4 whole lot of people. I gathered from that that he felt like
- 5 those didn't apply to Mr. Bruckert.
- 6 Mr. Bruckert then also was called in rebuttal he
- 7 again was taking issue with some of the notes and findings of
- 8 the healthcare people. Also, counsel took him through a very
- 9 extended examination based on Dr. Elliott's notes.
- 10 Dr. Elliott's notes were admitted as Petitioner's Exhibit R-7,
- 11 and those were notes that he prepared for his testimony. It
- 12 was just a list of all of the things that he had gathered from
- 13 these records. Most of them were footnoted with pagination as
- 14 to where that reference was made.
- But in any event, Mr. Bullwinkel took Mr. Bruckert
- 16 through that list, and again, Mr. Bruckert was taking issue
- 17 with a lot of these findings, but some of them I thought
- 18 interestingly he admitted, which I thought was sort of unusual
- 19 given the context of it being in a rebuttal. For example, he
- 20 did admit the three different suicide incidents. He talked
- 21 about the car and the garage, having the rifle, thinking about
- 22 killing himself, and then it accidentally went off and went
- 23 through the roof, then the time he was hospitalized down in
- 24 Florida after overdosing on the Valium. So, he admitted those
- 25 things though he said that he never had the intent.

- 1 He admitted the long showers. He distinguished the
- 2 long showers from the one that was four to six hours that he
- 3 had to take, which he said was punishment for taking long
- 4 showers. He also admitted the sexual fantasies involving the
- 5 mutilation. So, some of these things were explained in his,
- 6 were admitted in his examination on rebuttal. That pretty much
- 7 is the witnesses and the exhibits.
- 8 Let me make some general comments now about the
- 9 evidence. First of all, in a period of time prior to being a
- 10 Federal Administrative Law Judge, I was a State District Judge.
- 11 During that period of time, for 15 years, I received many phone
- 12 calls in the middle of the night seeking an order from
- 13 healthcare professionals to have somebody on an emergency basis
- 14 admitted to mental health facilities. Then we would have to
- 15 follow-up, I think, within 24 to 48 hours with a hearing
- 16 concerning that.
- So, over the years, I've heard a lot of medical
- 18 testimony in relationship to health, mental health issues.
- 19 Also, during that period of time, I had presided over many jury
- 20 trials involving personal injury and injury and even medical
- 21 malpractice cases where I've heard a lot of medical testimony.
- 22 I'll tell you this up front, one of the great things about
- 23 hearing these cases, these Federal Aviation cases, is the
- 24 quality and expertise of the medical professionals that I've
- 25 heard, including Dr. Damptz, Dr. Altman for the Petitioner,

- 1 Dr. Elliott and Dr. Weiss. I've heard Dr. Chesanow testify
- 2 previously, and the credentials, the ability to testify and
- 3 present their points has just been exceptional. So, from that
- 4 standpoint, these are enjoyable cases.
- 5 The issues are often not enjoyable, so I'll push on
- 6 to those. Probably one of the biggest issues that I've had
- 7 over the years, and I continue to have, and I've had it with
- 8 Mr. Barry previously, is this reliance, and I understand there
- 9 has to be a reliance, on medical records. But, the suggestion
- 10 that these things are prepared by healthcare professionals and
- 11 they're just not wrong, is wrong. For example, in this case,
- 12 Dr. El-Yousef admitted that he had erred, or somebody on his
- 13 staff had erred, when they put down that Petitioner had a
- 14 brother. Then, he got quite angry when other parts of it were
- 15 questioned, and I think he got angry because, how dare you
- 16 question me, you can't prove that that's wrong. I mean, he had
- 17 to admit that this Petitioner didn't have a brother, but he
- 18 didn't have to admit any of that other stuff.
- 19 Counsel talked about these highly trained
- 20 professionals. In this very room, a year ago, we had a highly
- 21 trained federal aviation investigator who wrote in her report,
- 22 that was part of a medical record, that this witness was a
- 23 known drug addict and drug user. Well, the witness then took
- 24 the stand and was probably the best witness that the
- 25 Administrator had, and she testified that she told that

- 1 investigator that her son was the drug addict and the drug
- 2 user. This highly trained investigator wrote that in her
- 3 findings that became part of this petitioner's medical record.
- 4 I know how highly trained those people are. How could she have
- 5 made that mistake? If she could make that mistake on something
- 6 that simple, or Dr. El-Yousef make that mistake on something so
- 7 simple, as whether he had a brother or not, how could you even
- 8 suggest that the rest of the record does not contain some
- 9 errors?
- 10 Typically, in all the medical cases I hear, in fact I
- 11 had a motion for summary judgment in this case except, well,
- 12 the medical record supports this, and I would almost address as
- 13 far as this judge is concerned, just this one note from Dr. El-
- 14 Yousef that he erred in writing this down about the brother
- 15 would forever preclude me from even considering that summary
- 16 judgment be appropriate in a medical case if the Administrator
- 17 comes in and says it's based on the medical record. Someday
- 18 maybe we'll have a case where petitioner has the wherewithal
- 19 and it's probably a money issue to go back and interview every
- 20 one of these people. But the problem there is that nobody
- 21 knows.
- 22 Most of these medical professionals, and I'm not
- 23 talking about the doctors, but most of these people, the intake
- 24 people who write down this history, they are nameless; they are
- 25 faceless. Their training is never identified, questionable.

- 1 So, I just have a problem with that. But, having said that,
- 2 I'll say this: this period of hospitalization from high school
- 3 through just after two or three years ago, and major
- 4 hospitalization for weeks at a time at either three or four
- 5 different facilities, would indicate that there is some problem
- 6 that wasn't just because of somebody writing something wrong in
- 7 a report.
- 8 One of the issues, I think it was talked about with
- 9 Dr. Altman, Dr. Altman talked about this Petitioner minimizing
- 10 his symptoms. He minimizes this and I think in my perspective
- 11 and experience here, at one point in time when Petitioner was
- 12 getting ready to step down from the bench, he talked about
- 13 what's wrong with people having a little bit of depression. I
- 14 mean, you know, why are we here, kind of a comment. I was
- 15 thinking, after all the years that I've heard these cases, I've
- 16 never seen anyone with 3,000 pages of medical records and to
- 17 suggest it was just depression is certainly a minimization of
- 18 all this material that I have up here.
- 19 Let me talk about these diagnosed and undiagnosed
- 20 symptoms. First of all, I'll tell you that I'm going to rule
- 21 against Petitioner in this case today. I don't think under the
- 22 record that it's necessary that I find psychosis. My concern
- 23 is the Administrator takes the position that the psychosis,
- 24 which was not diagnosed by any of these hospitals, but sort of
- 25 obliquely referred to, that that is sufficient under the

- 1 Federal Aviation Regulation to find psychosis. The Federal
- 2 Aviation Regulation talks about psychosis, refers to a mental
- 3 disorder in which the individual has manifested "delusion,
- 4 hallucinations, grossly bizarre or disorganized behavior, or
- 5 other commonly accepted symptoms of this condition. Or other
- 6 commonly accepted."
- 7 I think that, in my opinion, is a direct referral to
- 8 the Diagnostic and Statistic Manual, DSM-IV that's being used
- 9 now, which talks about that which all of these healthcare
- 10 professionals would have been in reference to, and I certainly
- 11 believe that the Administrator and the Federal Air Surgeon can
- 12 take a different position, but I think in our cases, and for my
- 13 purposes, unless I'm told otherwise by the Board, my reviewing
- 14 folks, that I'm going to have to have some evidence to say,
- 15 well, here is what the DSM-IV says about psychosis. This is
- 16 what the Federal Aviation Regulation says about psychosis and
- 17 this is why there is a distinction.
- I did not have that sort of testimony here today.
- 19 And I think the comment in both paragraphs referencing
- 20 psychosis about "or other commonly accepted symptoms," I think
- 21 that's a direct reference to DSM-IV because I don't know where
- 22 one would find other commonly accepted symptoms of this
- 23 condition. And both paragraphs under psychosis relates to
- 24 that.
- 25 So, I think if there is something different that the

- 1 Administrator has the burden of coming forward and saying okay,
- 2 we disagree with what all these healthcare professionals said
- 3 but this is why we disagree and this is why DSM-IV is different
- 4 than the Federal Aviation Regulations, and I have not received
- 5 that sort of evidence here today. So, I didn't find the
- 6 psychosis. I don't think it's necessary. I just have to find
- 7 that the Federal Air Surgeon's denial of the medical
- 8 certificate was appropriate under the evidence that I received.
- 9 Actually, the burden is on Petitioner to show that it
- 10 was inappropriate and I don't think Petitioner has shown that.
- 11 I think the evidence is clear throughout this long history of
- 12 medical healthcare providers that Petitioner has seen, there is
- 13 clearly established, the OCD, the obsessive compulsive
- 14 disorder, the major depression, the major personality disorder,
- 15 all under personality disorder of the regulation. I think with
- 16 that diagnosis, which is found by all of these healthcare
- 17 providers and supported by the testimony of Dr. Elliott and
- 18 Dr. Weiss, and particularly those examples that Dr. Weiss gave
- 19 about the impact on aviation, I find that Petitioner has not
- 20 met his burden of proof in overcoming this denial.
- 21 ORDER
- 22 IT IS THEREFORE ORDERED that safety in air commerce
- 23 and safety in air transportation requires, and a preponderance
- 24 of the reliable probative and substantial evidence in this case
- 25 establishes, that the Petition of Mr. George L. Bruckert III,

1	be, and the same is, he	ereby denied.
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3		
4	EDITED AND DATED ON	WILLIAM R. MULLINS
5	FEBRUARY 26, 2008	Administrative Law Judge